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THE WHITE HOUSE

WASHINGTON

#### PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD

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June 16, 1972

MEMORANDUM FOR:

Secretary of State Secretary of Defense

Director of Central Intelligence

SUBJECT:

Annual Reports to the President's Foreign Intelligence Advisory Board

The annual reports to the President's Foreign Intelligence Advisory Board (PFIAB) by the several U. S. intelligence agencies and other major intelligence organizations of the Government constitute an invaluable compendium of the progress of our national intelligence programs and their responsiveness to the needs of U. S. policy makers. They record the changing thrusts of the U. S. intelligence effort, the money and manpower involved, the problems encountered, and the rationale for their solutions. These reports are read and discussed only by the members of the PFIAB and its staff, and provide an annually updated data base for the Board's evaluation of intelligence programs and its understanding of problems facing the intelligence community. They are often one of the primary sources upon which the Board draws in rendering its report to the President.

Since the Board's last memorandum on this subject (June 8, 1964), there have been substantial changes in the organization and management of the intelligence community, and a refinement of the Board's informational needs. We have decided, therefore, to cancel the existing and very detailed instructions as being outdated, and to substitute the attached general guidelines.

We have abandoned the detailed reporting outline of earlier years with the express purpose of encouraging more substantive and analytical submissions by the reporting agencies. Thus, if a particular heading is not applicable, it should be ignored. If an agency head believes information could be more succinctly and meaningfully presented in another way, the guideline is just that, and his judgment should prevail. Only in the accompanying statistical breakdowns do we ask that the outline be followed as closely as possible. However, here too the

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reporter's judgment must prevail if the figures are to be meaningful. It is not intended that reporting agencies develop special statistics for the Board.

The annual submissions to the Board should not be viewed as program justifications. This is neither the Board's primary interest nor its responsibility. Rather, the Board's responsibility is to make recommendations with respect to the overall quality and quantity of U. S. intelligence and to assure the President that resources are allocated, organized, and managed in the most effective way possible. To do this, it is essential that the Board members understand in general terms the origin, goals, present status, accomplishments, and problems with respect to each activity and the manpower and costs involved.

The demands on the intelligence community resources are increasing, yet in the years immediately ahead there is every likelihood that budgetary pressures will remain severe. If the community is to continue to meet its responsibilities, it must clearly establish that it is utilizing its resources judiciously. It can do this only by becoming its own best critic, and the privileged nature of these reports is intended to encourage candor in reporting and frankness in the judgments and recommendations expressed. The Board's role is to help the community in every way possible to achieve the goals outlined for it by the President in his memorandum of 5 November 1971. The Annual Reports can be of inestimable help.

George W. Anderson, Jr. Admiral, USN (Ret.) Chairman

Enclosure: "Reporting Guidelines"

Copy to: Vice Admiral Noel Gayler

Lt. General Donald V. Bennett

Dr. John L. McLucas Dr. Robert A. Frosch

Dr. Ray Cline

#### REPORTING GUIDELINES

## I. The Mission and Factors Affecting It

- A. State the organizational mission and the forces driving it; explain the mission today and the evolution which can be foreseen; review the external and internal factors affecting the mission: for example, nationalism abroad, budget cuts, shifts in U. S. policy, changing attitudes toward U. S. military/intelligence, etc.; discuss current and anticipated problems which are affecting, or are likely to affect, the mission.
- B. Summarize major activities or programs, i.e., collection (HUMINT, technical, overt), production, RDT&E, support (personnel, budget, communications, data processing, etc.), and show how these activities relate to the overall mission. Where program input or output depends on more than one agency, acknowledge the office of primary concern and explain your own role. Discuss major problems and deficiencies affecting, or anticipated as affecting, the various activities.

#### II. Collection

Describe major HUMINT, technical, and overt collection programs, the collection requirements to which they are responsive, the program objectives, their present status, achievements, significant problems or difficulties, and the money and manpower involved.

## III. Covert Action

Describe the origins and policy decisions behind covert action programs; the methods and goals for each program; the achievements, present status, and the money and manpower involved.

## IV. Production

Describe the requirements for various kinds of finished intelligence, both national and departmental, and the manner in which these demands are satisfied. Where not a producer of finished intelligence, describe your input to the production of finished intelligence reports by other agencies or activities. Estimate the money and manpower directly committed to the production of finished intelligence.